

Message Text

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PAGE 01 BONN 09505 01 OF 02 121739Z

43

ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-10 ISO-00 SP-02

AID-05 EB-07 NSC-05 CIEP-01 TRSE-00 SS-15 STR-04

OMB-01 CEA-01 CIAE-00 COME-00 FRB-03 INR-07 NSAE-00

USIA-06 XMB-02 OPIC-03 LAB-04 SIL-01 L-03 H-02 PA-01

PRS-01 /125 W

----- 018614

R 121727Z JUN 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0711

INFO AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY VIENNA

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY CANBERRA

AMEMBASSY MEXICO CITY

AMEMBASSY TEL AVIV

USMISSION USUN NEW YORK

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USMISSION OECD PARIS

USMISSION EC BRUSSELS

LIMITED OFFICIAL USE SECTION 01 OF 02 BONN 09505

E.O. 11652: N/A

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PAGE 02 BONN 09505 01 OF 02 121739Z

TAGS: UN, EGEN

SUBJECT: CONSULTATIONS ON DEALING WITH CERDS

REF: STATE 133602

1. SUMMARY: FRG SUPPORTS US EFFORTS TO DEVELOP A CONCERTED POSTURE AMONG THOSE COUNTRIES WHICH OPPOSED OR ABSTAINED ON CERDS AND NIEO, BOTH IN APPROPRIATE MEETINGS AND IN THE TABLING OF SOME FORM OF JOINT STATEMENT. HOWEVER, FRG COULD ONLY PARTICIPATE IF JOINT EFFORT INCLUDED A NUMBER OF OTHER COUNTRIES. IN FRG VIEW, A FLEXIBLE STANCE WOULD STILL BE NEEDED, PARTICULARLY IN DEALING WITH GENERAL REFERENCES TO CERDS ON NIEO.

2. US ANALYSIS OF PROBLEM CAUSED BY G-77 EFFORTS TO LEGITIMIZE CERDS AND NIEO AND SUGGESTIONS FOR CONCERTED RESPONSE BY INDUSTRIALIZED COUNTRIES WERE CONVEYED TO DR. DITTMANN, WHO HEADS MFA DESK FOR UN-ECONOMIC AFFAIRS. DITTMANN SAID THAT THE FRG HAS GONE THROUGH MUCH THE SAME THINKING AS WE ABOUT THIS PROBLEM, AND THAT IT HAS ARRIVED AT THE SAME CONCLUSIONS. THE FRG CAN THEREFORE AGREE WITH THE US ANALYSIS AS SET FORTH IN SUB PARAS A THRU F OF REFTEL.

3. DITTMANN STRESSED THAT THE MOST IMPORTANT OBJECTIVE IS TO PROTECT OUR SUBSTANTIVE POSITION. YET THERE ARE MANY INSTANCES, DEPENDING ON THE PARTICULAR FORUM OR THE LANGUAGE USED BY G-77, IN WHICH REFERENCES TO CERDS OR NIEO COULD BE ACCEPTED. DITTMANN THEREFORE FAVORED THE WAY IN WHICH WE DIVIDED THE PROBLEM BETWEEN G-77 RESTATEMENTS OF SUBSTANTIVE POSITIONS AND GENERAL REFERENCES TO CERDS OR NIEO.

4. DITTMANN SAID THAT THE FRG COULD ACCEPT US PROPOSALS FOR A JOINT STATEMENT AND CONCERTED POSITIONS AS DESCRIBED IN SUB-PARAS H AND I OF REFTEL. THE FRG HAS USED THE BLANKET STATEMENT TACTIC AT THE WORLD FOOD CONFERENCE AND ON SEVERAL LIMITED OFFICIAL USE

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PAGE 03 BONN 09505 01 OF 02 121739Z

OTHER OCCASIONS, AND HAS FOUND IT USEFUL. DITTMANN BELIEVED IT WOULD BE FAR MORE EFFECTIVE IF A NUMBER OF COUNTRIES COULD SUPPORT A JOINT STATEMENT AND FOLLOW IT UP WITH A CONCERTED POSTURE AT FORUMS WHERE CERDS OR NIEO ARE INTRODUCED. HOWEVER, HE

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PAGE 01 BONN 09505 02 OF 02 121740Z

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LIMITED OFFICIAL USE SECTION 02 OF 02 BONN 09505

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PAGE 02 BONN 09505 02 OF 02 121740Z

CAUTIONED THAT CONSIDERABLE FLEXIBILITY WILL STILL BE REQUIRED, TO PERMIT US TO DIFFERENTIATE BETWEEN THE TYPES OF REFERENCES TO CERDS WE ENCOUNTER. FURTHERMORE, THE FRG COULD ONLY PARTICIPATE IN SUCH A JOINT EFFORT IF IT INCLUDED A NUMBER OF OTHER COUNTRIES. IN OBSERVING THAT THE DUTCH WOULD PROBABLY NOT SUPPORT THIS APPROACH, AND THAT THE FRENCH MIGHT HAVE SOME RESERVATIONS, DITTMANN IMPLIED THAT SUPPORT BY ALL EC MEMBERS IS NOT A SINE QUA NON FOR FRG PARTICIPATION.

5. ACCORDING TO DITTMANN, THE FRG HAS FAVORED USE OF THE "AS ADOPTED" PHRASEOLOGY DESCRIBED IN SUB-PARA G OF REFTEL. HE WAS SOMEWHAT SURPRISED TO LEARN THAT THE US OPPOSES THIS TACTIC. WHILE AGREEING THAT DRAWBACKS EXIST, PARTICULARLY IF THERE IS A LACK OF CONSISTENCY IN USING THIS PHRASE, HE ARGUED THAT IT IS COMMONLY USED IN UN FORA, AND THAT ITS MEANING IS CLEAR. HOWEVER, THE FRG HAS FOUND THAT THIS TACTIC IS NOT OF MUCH HELP IN DEALING WITH CERDS OR NIEO, FOR THE G-77 HAS NOT SHOWN ANY WILLINGNESS TO ACCEPT IT.

6. COMMENT: WE MENTIONED THE OECD SEVERAL TIMES IN DISCUSSING HOW TO COORDINATE OUR VIEWS, BUT DITTMANN DID NOT TAKE THIS BAIT. WE OURSELVES HAVE SOME DOUBTS ABOUT USING THE OECD, BECAUSE OF ITS DIVERSE MEMBERSHIP INCLUDING MANY COUNTRIES WHICH SUPPORTED CERDS AND NIEO AT THE 29TH GA. THE GERMANS AND OTHER EC COUNTRIES WHICH VOTED WITH US WOULD ALSO FIND IT MORE DIFFICULT TO OVERCOME THE BARRIER OF EC-9 ATTEMPTS TO COORDINATE THEIR VIEWS IN FORMAL FRAMEWORKS SUCH AS THE OECD. WE SUGGEST THAT CONSIDERATION BE GIVEN TO PURSUING THIS APPROACH MORE INFORMALLY WITH NATIONAL DELEGATIONS IN NEW YORK.
HILLENBRAND

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